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Changes in radiological protection and quality control in Spanish dental installations: 1996-2003

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Abstract

Introduction: The European Union has established specific directives concerning radiological protection which are obligatory for member States. In addition, all Spanish dental clinics with radiological equipment are required to have an annual quality control check. **Objective:** To analyze the effect of new European legislation on dental radiological practice in Spain and to determine whether it has resulted in lower doses being administered to patients. **Material and Methods:** A total of 10,171 official radiological quality control reports on Spanish dental clinics, covering 16 autonomous regions, were studied following the passing of Royal Decree 2071/1995 on quality criteria in radiodiagnostic installations. The reports, compiled by U.T.P.R Asigma S.A., a company authorised by the Nuclear Safety Council, cover the years 1996 to 2003, which has enabled us to monitor the evolution of radiological procedures in dental clinics over a seven year period. **Results:** According to the reports for 2003, 77.3 % of clinics complied with EU requirements, using equipment of 70 kVp, 8 mA, 1.5 mm Al filters, with a collimator length of 20 cm. However, non-compliance was detected in approximately a third (30.8%) of the equipment inspected: alterations in the kilovoltage used, exposure time, performance of the tubing, dosage, linearity/intensity of current and acoustic-luminous signal 6.86%. The mean skin dose reached 3.11 mGy for patients who received an x-ray of an upper molar, representing a decrease of 18% over the seven years studied. **Conclusion:** there has obviously been a general improvement in the parameters studied, but only 77.3% of the installations complied fully with official EU regulations concerning dental radiological protection.

Key words: Dental radiodiagnosis, quality control, radiography, intraoral radiology, radiation dose.

Introduction

The European Union, following the directives of the International Commission of Radiological Protection under the auspices of EURATOM, has established a series of directives (1-3) concerning radiological protection which are mandatory in all member states until such laws are passed in individual countries. In the case of Spain, Royal Decree 2071/1995 (4) established that all dental clinics equipped with intraoral radiological equipment must be subject to annual quality control inspections.

Subsequently Royal Decree 1976/1999 (5) substituted the above law, introducing minor changes, among which were minimum quality criteria in radiodiagnosis which must fulfil a quality control programme.

At present the number of medical radiological examinations carried out annually in Spain is 25,058,622; that is, 62 per 1000 inhabitants, of which approximately 20.85 % (5,226,823) refer to dental examinations (6,7). This annual figure of dental examinations (131/1000 inhabitants) is below the corresponding rate for most EU member states (7). For example, the number of dental clinics in the United Kingdom is 39/100,000 inhabitants, which, in 1994, performed 16 million dental radiological examinations per year (8), a figure which had risen by another two million examinations by 2001 (9).

As a result of the increasing number of dental radiological examinations in recent years, efforts are being made to reduce the radiation doses administered in the same (8, 10-14). The mandatory annual quality control inspections of clinics using radiological equipment established by Spanish Royal Decree 2071/1995 (1995) (4), provide data that permit an overall view of the situation of dental radiology in Spain and of the behaviour of dentists in this respect (15). Such knowledge of the safety of radiological equipment and the way in which it is used will help reduce the exposure risks to patients and workers exposed to ionising radiation (16-18).

Objetives

To determine the effect of recent EU legislation on Spanish radiological practice in dental clinics and any reduction in the dose administered to patients, establishing the parameters that affect such exposure, by reference to data for 1996 (prior to the introduction of the legislation) and the data available for the six years corresponding to 1998-2003.

Material and Methods

We examined 10,171 radiodiagnosis quality control reports covering the first seven years following the application of Royal Decree 2071/1995, which established quality criteria for dental clinics in Spain. The technical inspections were carried out by the Radiological Protection Unit of ASIGMA, S.A.L., a company authorised by the Spanish Nuclear Safety Council and covered all the

installations that had to submit to such controls.

Most clinics were private and belonged to 40 provinces within 16 Autonomous Communities of Spain. All the clinics had been authorised by the Nuclear Safety Council, which implies that they had already been inspected by a radiological protection unit.

The reports provided information on alterations observed in the functioning of intraoral radiological equipment, the variables analysed are those described in the Royal Decrees 2071/1995 (4) and 1976/1999 (5). The information was collected by three expert technicians of the company concerned and covered the make and model of the equipment, the kilovoltage and milliamperage at which it works and the filtration used. The quality control reports describe as an anomaly any variation measured during five consecutive exposures that exceeded $\pm 10\%$ of the kV and the mA stated by the manufacturer. The reports also described anomalies in the behaviour, reproducibility and dosis linearity/intensity when these exceeded $\pm 10\%$. Whether or not a trigger existed and, if so, its type, and any alterations in the acoustic-luminous signal (not audible or not visible).

Information on the conditions in which the film were developed and the type of development (manual, automatic, radiovisiography or self-developing) was also included in the reports, as was the temperature of the developing liquids and renewal frequency, development times, film type and whether the film was stored inside or outside the exploration room.

The mean radiation dose (in mGy) reaching the patient's skin and exposure time (in seconds) were established for an X-ray of the second upper molar in the normal working conditions of each clinic. In the last two years of the study (2002-2003), the mean doses and exposure time for a second lower molar, and upper and lower incisor were also established using a semiconductor detector (PMX III, Spain) and occasionally, following the norm double control of recommended measure the dose was measured by thermoluminescence using a dosimeter (Conqueror Electronics Technology Co, China) supplied and read by the Centre for Energy, Environmental and Technological Research (CIEMAT Spanish) of the Ministry of Science and Technology. The reports did not consider backscatter in the numerical value of the dose, and neither have we in an attempt to reflect as closely as possible the information provided. Subsequently, a group comparison was made by analysis of variance, complemented by a contrast of the equality of means using least significant difference method, taking as statistically significant values of p lower than 0.05 ($p < 0.05$). The quantitative variables were related by regression analysis and linear correlation.

Results

The number of X-ray models used increased substantially during the seven years covered by the study, reaching 63 models from 23 different companies in 2003, when 68.19 % (1808/1233) of the clinics used the Trophy models, followed by Gendex-Philips (10.56 %; 1808/191) (Table 1).

a) Characteristics of intra oral radiology apparatus

The power of the X-ray machines used varied from 50 kVp to 70 kVp, the number meeting the recommendation to use this higher voltage increasing over the years. In 1996-97, 61.67% of the machines worked at 70 kVp, which had risen to 77.27 % by 2003; that is an increase of 15.6% in seven years (Fig. 1).

Similarly, 80.7 % (1808/1459) of the machines used 8 mA in 2003, the value recommended by the EU, which is slightly lower (5.01%) than the increase observed for the kilovoltage.

During the first inspection, which served as starting point for this study, the filtration added of the primary bundle varied from 0 mm Al to 3.4 mm de Al, the recommended value being 1.5 mm or more in apparatus working at up to 70 kVp. This first inspection showed that 98.97 % (1370/1356) used 1.5 mm Al, while in 2003 69.19 % (1805/1249) used 2.5 mm which is a far greater number than the 36.49 % (1370/500) using this thickness in 1996-1997.

The results point to statistically significant ($p < 0.05$) differences in the doses administered by the different models, two makes (Castellini and Villa) emitting considerably more radiation than others.

14.05 % (1252/176) of installations inspected in the first year of the study used a fixed trigger installed outside the exploration room, although 84.66% (1252/1060) had the recommended cable of at least 2 metres. The number of installations using a cable length of less than 2 m fell during the six years of the study (17.64%), while the number using external triggers rose (82,12%).

93 % (1370/1274) of installations in 1996-97 had an acoustic-luminous signal working correctly, the rest either having no signal or a signal that was working incorrectly. In 2003 only in the last year, only 93 % (1370/1274) of signals worked incorrectly. This is an important statistic because a mal-functioning signal can provoke a significant increase ($p < 0.05$) in the radiation dose reaching the patient.

The use of radiological equipment complying with EU recommendations (70 kVp, 2.5 mm Al, 20 cm collimator) (19) significantly ($p < 0.05$) reduces the radiation does emitted.

b) Anomalies found

In 1996-97, 9.92 % (1370/136) installations inspected showed alterations in the kVp reached of more than 10%. Almost 6.7% (1370/92) showed anomalies in the exposure times marked by the chronometer. As many as 9.4 % (1370/129) showed deviations in X-ray tube performance (radiation dose per unit of time) in excess of 20%. Other important anomalies were less frequent: deviations in the reproducibility of the dose (0.68 %: 1370/3); deviations in the reproducibility of the time (0.68 %: 1370/3); or alterations in the dosis linearity/intensity of current (3.94 %: 1370/54).

The results for 2001 show that 8.9 % of the installations presented anomalies as regards the kVp described by the manufacturer, 14.2 % as regards exposure time, 4.1 % as regards X-ray tube performance and 3.3 % as regards dosis linearity/intensity of current (Fig. 2). The number of faults same recurred in 2003, meaning that almost a third of the equipment revised still had serious malfunctions.

c) Development conditions.

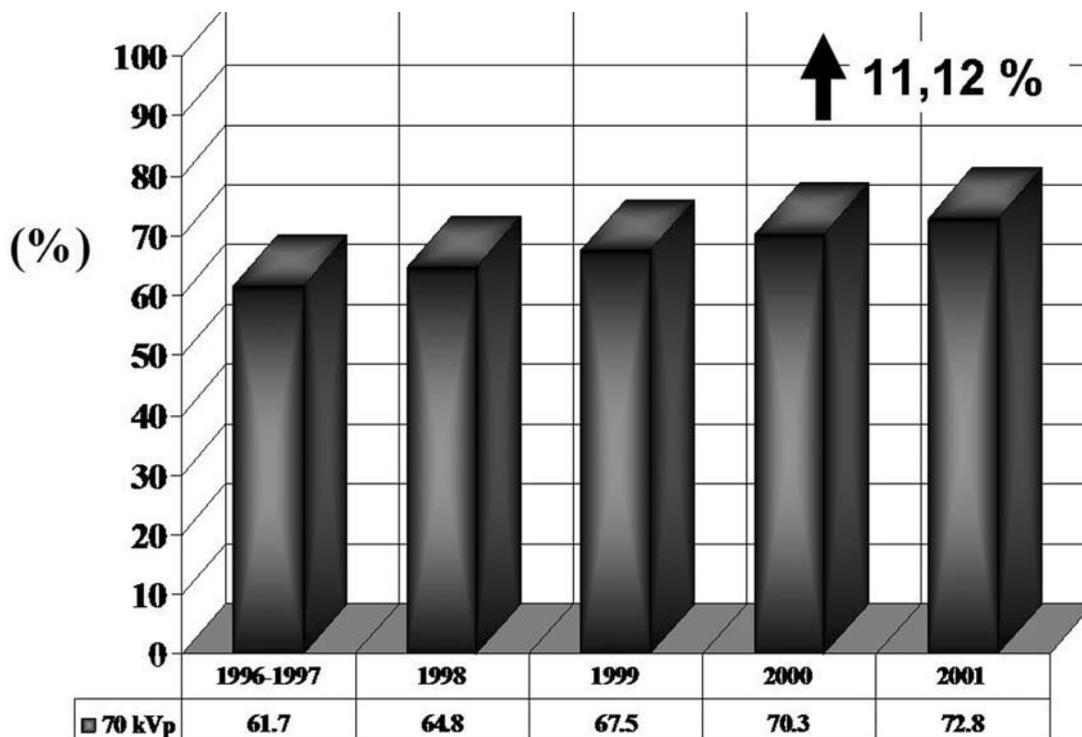
During the first inspection (1996-1997), most clinics developed the film manually, 87.31% (1190/1139), while only 6.72% (1190/80) had automatic equipment. Digital systems were only present in 4.45% (1190/53) of installations.

In 2003 most continued to rely on manual development (74.97%: 1790/1342), (4,81%: 1790/87) used automatic equipment and there was a growing tendency to use radiovisiography: 19.3% (1790/349).

The first inspection (1996-1997) found that there was no control of the liquids used for development in 99.31% (1021/1014) of the clinics, while in the last inspection. (2003) 9373% (1437/1347) still developed film at room temperature. In 1996-7, the liquids were renewed weekly in 65.62% (931/661) of cases, rising to 90.51% (1434/12989 in 2003).

Table 1. Relation of marks of devices of radiology intraoral determined in the study belonging to the seventh review (2003).

MAKE	NUMBER	PERCENTAGE (%)
TROPHY	1233	68.19
GENDEX-PHILIPS	191	10.56
SATELEC	132	7.30
TAKARA-BELMONT	62	3.43
ARDET	57	3.15
SIEMENS	26	1.44
PLANMECA	21	1.16
CASTELLINI	18	1
VILLA	18	1
CIAS	11	0.61
SIRONA	7	0.38
OTROS	32	1.76
TOTAL	1.808	100 (%)



Evolution of number of radiological devices working at 70 kVp years

Fig. 1. Evolution of number of radiological devices working at 70 kVp.

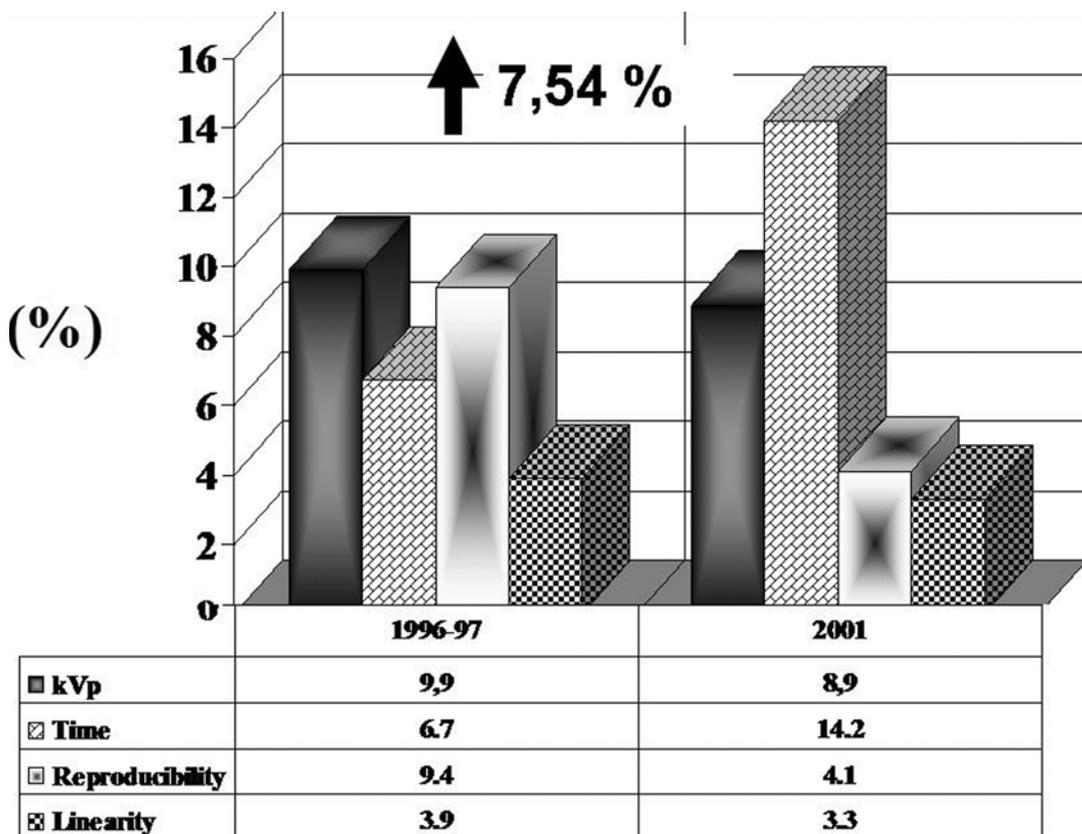


Fig. 2. Evolution of number of devices anomalies.

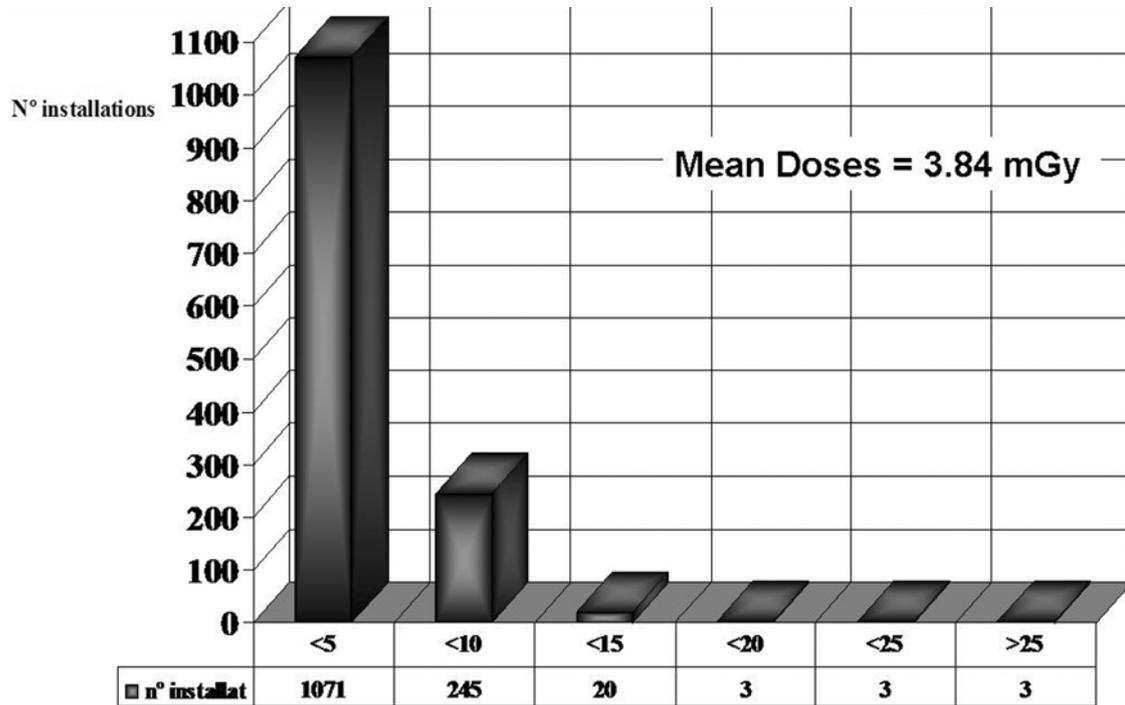


Fig. 3. Doses administered in dental clinics: 1996-97.

Of the installations studied in the first year studied (1996-1997), 72.58% (1222/887) used Ultraspeed® (Kodak), with a D sensitivity rating. By 2003, this number had grown to 82.3% (1441/1349).

The development or processing time was not controlled in 80.13% (1007/807) of installations in the first year, but was in 19.86% (1007/200). The corresponding figures for the last year were 71.18% (1423/1013) who controlled the time compared with 28.67% (1423/408) who did not.

In 1996-7, the radiological film was stored in the same room as X-rays were taken in 48.98% (1088/532) of cases, which had fallen to 6.38% (1441/92) by 2003.

Statistically significant differences were found between the radiation dose administered and the time at which the developing liquids were changed. When this was done weekly or fortnightly, the significance rose significantly ($p < 0.001$): the longer between changes, the greater the ionizing radiation dose used to obtain the radiological image.

Significant differences ($p < 0.05$) were obtained between the radiation dose administered and the X-ray method used (manual, automatic or digital). The manual and automatic processing led to the same dose being administered, while the digital processing involved significantly higher doses: Manual = Automatic > Digital ($p < 0.05$).

d) Mean radiation dose and exposure time.

The estimated dose for a second upper molar in the normal conditions used in each clinic was lower than 5 mGy in 79.62 % (1345/1071) of installations in 1996-97, the mean being 3.4 mGy. This means that 92 % (1370/1260) were complying with the EU regulations of 7 mGy maximum dose in force at that date (Figure 3).

In the corresponding inspection for 2003, practically all clinics used less than 7 mGy (97.22%: 1153/846) and 73.37% (1153/846) complying with the new EU recommendations to use doses lower than 4 mGy (19). The maximum values found were 15.5 mGy and the mean 3.11 mGy. For the new registered exhibitions mean doses were: 2.20 for a lower molar, 2.16 for an upper incisor and 1.82 for a lower incisor.

The exposure times used to obtain radiographic images were 0.2 to 0.5 seconds, these times being very similar for the last two inspections (2002- 2003). 0.5 seconds was the most frequent exposure time for an upper molar and 0.3 for a lower molar, and upper and lower incisor. Significant differences were observed between the radiation dose and type of film used or digital image obtained ($p < 0.001$), the last technique needing a lower dose than either of the two other procedures (manual and automatic).

The establishment of quality control legislation led to a 18.5% reduction in the mean doses administered in the years examined.

Discussion

According to the census of radiological installations carried out by UNSCEAR in 2000 (6, 7), there were 7327 dental installations in Spain, so that our study refers to 20.45 of the total.

The equipment used in Spain can be regarded as very similar to that used in the rest of the industrialised world in terms of kVp, mA and filtration, since they are generally manufactured by the same multinational companies (20).

A slight improvement can be observed with respect to the values described by other authors, who noted extremes of 45 kVp and 90 kVp (21), which cannot only be put down to the years elapsing between the studies since this type of apparatus is still in operation.

Our findings reveal that 96.8% of dental clinics used intraoral equipment working at 60-70 kVp, which is considerable higher than the figure (40%) for Denmark almost ten years ago. In 2003, only 77.27% of dental installations used the 70 kVp recommended by the EU, although there was a positive trend in that 11.2% of professionals changed their old equipment during the six years of the study.

As regards the milliamperage, of the equipment, the values determined varied between 7 and 12 mA, only 80.7% of the equipment inspected working at the 8 mA recommended by the EU. The figures increased by 5.01 5 during the seven years of the study, so that progress was slow but positive. Very few studies deal with this aspect in other countries. However, in Finland figures for 1988, which do not necessarily reflect the present situation, varied between 5 and 15 mA.

Antiquated equipment is not the preserve of underdeveloped countries but also of more modernised ones. For example Australian studies have revealed that 25% of medical radiodiagnostic equipment may operate incorrectly, either though not complying with official recommendations or because the machinery involved is old and has technological limitations (22).

Despite everything, intraoral radiological apparatus tends to be manufactured by multinational companies which offer a specific type of apparatus, traditionally regarded as the most straightforward of medical radiological devices. However, after-sales maintenance seems to be poor and faults may persist. Almost a third of the equipment inspected in 2003 showed significant alterations in the physical characteristics (kVp, exposure time, performance, linearity, acoustic signal), which represents an improvement over the first inspection (1996-7), when 38.84% showed faults. However, this does not avoid the fact that about a third of all equipment inspected each year showed some fault.

It is currently accepted that, when using dental radiological equipment, a constant potential of the X-ray device (recommended 70 kVp, 8 mA), a skin-

focus distance of 20 cm, the correct filter of 1.5 mm Al contribute considerably to reducing the exposure of patients (8,10,16). These parameters are reflected in the reports, which show that only 77.27% of installations inspected in the last year of the study complied with these official recommendations, although this is a 15.6% improvement over the initial situation. A study carried out by ZHANG and co-workers (23), showed that the use of a rectangular collimator, together with a cone distance of 20 cm and 2 mm Al filter is sufficient to reduce the dose absorbed by the patient by 90%.

Our findings show that the mean radiation dose for an upper molar in Spain was 3.84 for 1996-97, a value which had fallen to 3,28 mGy six years later. In other European countries similar or slightly higher values have been described: for example, 3.9 mGy in the United Kingdom (24) and 4.2 mGy in Germany (25). In studies carried out by Spanish universities, mean doses of 3.5 mGy have been recorded, although most installations used E sensitivity film (13), which was a rarity in our study, where only 0.83% of clinics in 203 used this type of film.

In Spain 92% of radiological installations in 1996-7 used doses below 7 mGy (considered as the reference dose to obtain a radiological image of an upper second molar until last year) (14,26). This increased to 97.98% of installations by 2001 (26). The most recent EU recommendations lowered this reference dose to 4 mGy (recommendation 5f), a level that 77.32% of Spanish dental clinics complied with in 2003, when 75% of installations (third percentile) used doses lower than 4.8 mGy (27, 28).

Conclusions

Despite the gradual renewal of old radiological equipment during the years of the study, only 77.27% of installations inspected in 2003 complied with EU recommendations (70 kVp, 8 mA y 1.5 mm de Al).

New legislation led to a substantial fall in the mean radiation dose applied during the study period, while the number of installations in which the equipment showed physical anomalies remained constant.

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